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# 公共行政 评论

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● **SYMPOSIUM: Risk, Disaster & Crisis Studies**

**Introduction: Knowledge Production in Risk Society**

..... Haibo Zhang

Information Acquisition and Disclosure of Man – Made Disasters: The Perspective of Information Communication between the Central and Local Governments

..... Ce Huang & Yanhua Deng

**Abstract** When man – made disasters take place, local governments in China often conceal critical information from the central government in order to shirk responsibilities. Punishment for concealment is widely believed to be an effective way to curb such behaviors. However, is this still the case if we take the cost of information acquisition into account? Using a model of game theory, this article analyzes local governments' information acquisition and disclosure strategies. It also explores the processes of responsibility evaluation and punishment imposition by the central government. We find that while harsher punishment can have a chilling effect on information concealment, it may also discourage local governments from acquiring information. As a result, less information is collected and less will be reported to the Center. Hence, when stipulating punishment on information concealment, the central government must consider its negative consequences for information acquisition.

**Key Words** Man – made Disaster; Information Acquisition; Information Concealing; Punishment

Government Policy Process and the NIMBY Movement: The Triggering Mechanism of Social Stability Risk on Public Projects and Approaches to Improvement

..... Ling Chen & Lili Li

**Abstract** In recent years, Chinese government projects in local communities have increasingly encountered “NIMBY” movements, which potentially create significant risks to social stability. Most existing research focuses on the projects and the NIMBY social movements themselves, without carefully investigating the government and its policy – making and implementation process. This paper uses a Beijing garbage

incineration project to explore the entire process of project decision - making, construction and operation, and thereby identifies the mechanisms that triggered social stability risks. We find that the government's decision - making and regulation processes were themselves major triggers of the project's NIMBY movement. Accordingly, the existing project - centered risk management system should be replaced by a government - centered, real - time, whole life - cycle system of risk management.

**Key Words** Public Project; NIMBY; Social Stability Risk; Risk Management

Disaster Politics and Public Organizational Learning after a Crisis; Based on the Case of Safety Management

..... Peng Tao

**Abstract** Disaster politics play a vitally important role in improving emergency management institutions. This paper focuses on the relationship between political leadership and public organizational learning after a crisis and how it affects the emergency management system reform. Political leaders' instructions during a disaster crisis are considered important variables that connect the focus event and public organizational learning. The theoretical framework of instruction - double - loop learning was constructed to explain mechanisms of the public organizational learning process in safety management reform in China. As the results show, public organizational learning is a value - added process. Factors such as focusing events, political attraction, knowledge production, and behavior change will shape the direction and speed of safety management system reform. Finally, this paper gives a holistic view on how political factors affect public organizational learning after a crisis, and put forward some policy suggestions on perfecting public organizational learning in China.

**Key Words** Disaster Politics; Political Instructions; Public Organizational learning; Safety Management

State - Society Institutional Structure, Social Capital and Natural Disaster Governance

..... Changkun Cai

**Abstract** This paper imports institutional analysis and reconstructs social capital theory to understand the variety of social capital mechanisms in different disaster systems. On

the state – social institutional structure, because different institutional structures stimulate governance mechanisms and relational networks of social capital differently, political – social institutional structures can be divided into a variety of forms of political – social institutional structures. In different configurations, the magnitude, form, structure and mechanism are also different. Based on this framework, the social capital structure and the embedded institutional structures of four disaster systems ( Great Hanshin Earthquake, Hurricane Katrina, Wenchuan Earthquake, Haiti Earthquake ) are discussed and four types of social capital structures are identified: integrated social capital, separated social capital, mobilized social capital and fractional social capital.

**Key Words** Natural Disaster Governance; State – Society Institutional Structure; Integrated Social Capital; Separated Social Capital; Mobilized Social Capital; Fractional Social Capital

The Non – intervention and Online Mode for Social Stability Risk Evaluation in Major Projects

..... Qunying Xiao, Zhengwei Zhu & Huijun Liu

**Abstract** According to the lessons from the failure of social stability risk assessment in major projects, we developed a non – intervention online assessment model through a review of relevant literature. The model is tested by using Sina Weibo data about antinuclear protests in Heshan Jiangmen Guangdong in 2013. The results show that the social risk of a major project can be detected effectively by detecting the perceived risk and negative affects of network users where major project are located. Thus we put forward a comprehensive mode for social stability risk assessment for major projects including both online and offline evaluations.

**Key Words** Major Projects; The Assessment of Social Stability Risk; Big Data; Collective Action

## ●ARTICLES

Estimation on the Effect of Closing and Merging Schools Policy on Poor Household Students

..... Hongwei Hu, Aixue Tang, Haixia Jiang & Shuiping Yuan

**Abstract** The impact of the implementation of the closure and merger of schools for poor families deserves special attention. Using survey data from northwest rural areas, we employed analysis methods such as crosstab and regression to determine the effects as between poor families and wealthy families produced by the policy of closing and merging schools. The results show that, compared with students from affluent families, the policy of closing and merging schools have a higher negative effect and a relatively lower positive effect on poor families. Students from poor families have relatively more learning pressure, more obvious needs for performance enhancement, and more tense relationships between students. We then employed a comprehensive structure including value principles, policy aims, feasibility, decision mechanisms and policy compensation to further our understanding and suggest adjustments to the school closure and merger policy in China's rural northwest.

**Key Words** Closing and Merging Schools; Students of Poor Families; Policy Effect; Comparison

From Whom Local Governments Procure Social Services: A State - society Relationship Perspective

..... Bing Guan

**Abstract** The model and practice of government procurement social services from social organizations are shaped by the relationship between state and society. At the same time, there are general institutional demands of this behavior which also can shape the relationship between state and society. It will help scholars to understand governmental logic by looking at the question that from which social organizations local governments will procure social services. The article takes Shanghai as a case to check the changing relationship between state and society in this area. In 2009, the local government of Shanghai launched the city - wide government procurement program for community - level social services. From 2009 to the August of 2013, the local government contracted out total 942 community service procurement projects to 356 social organizations.

**Key Words** Government Procurement Social Service; Program; Social Organizations; State; Society

## ● THEORETICAL REVIEWS

Reviews of Determinants of Goal Displacement; From Different Perspectives

..... Huan Liu, Jiannan Wu & Mengmeng Xu

**Abstract** From the perspectives of Resource Dependency Theory, Promotion Incentives Theory, Principal - Agent Theory and Public Service Motivation Theory, we review the determinants and formation mechanisms of goal displacement. We also probe some representative empirical studies. The results show that different scholars have different cognitive dimensions for goal displacement. They also have different foci on the conceptualization and operationalization of goal displacement. This is a result of the lack of overall understanding of determinants of goal displacement. Based on this, taking the pressures of different stakeholders on local governments' officials as the breakthrough point, we put forward the formation mechanism model of goal displacement, and suggest that future research should synthesize system factors, organizational factors, policy factors and leadership factors, public participation and the competitor factors of goal displacement. Empirical studies can then be used to identify the key determinants of goal displacement. Finally, we give some suggestions to reduce the degree of goal displacement.

**Key Words** Goal Displacement; Promotion Incentives; Resource Dependency; Research Review

## ● BOOK REVIEWS

Emotional Labor: The Forgotten Treasures of Public Administration Research - Review of *Emotional Labor Putting the Service in Public Service*

..... Jianwei Deng



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